EPA's Proposed Rule Regulating Methylene Chloride and Trichloroethylene

New Regulations Impact on the HMA Industry

Northeast Asphalt User Producer Group Meeting

October 2024, Springfield MA

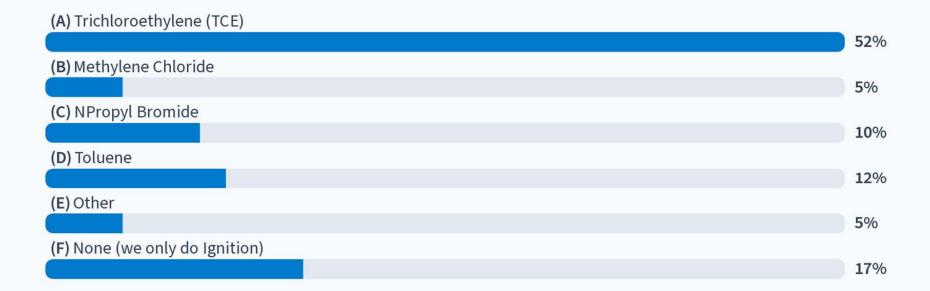
Presenter:

Ann Baranov Managing Director InfraTest USA Inc.

AGENDA

- EPA Finalized Ban On Methylene Chloride Use
- New Rule Highlights
- Implications for HMA Industry
- Upcoming EPA Ban Proposal for TCE
- Questions

What is the Solvent of Choice At Your DOT Lab?



The Final Regulation Methylene Chloride



- Prohibit manufacture, processing, and distribution of methylene chloride for all consumer uses
- Prohibit most industrial and commercial uses
- Require a Workplace Chemical Protection Program (WCPP) for 13 specified conditions of use
- Include a critical use exemption under TSCA section 6(g)
- Establish recordkeeping and downstream notification requirements
- Provide de minimis threshold for regulation

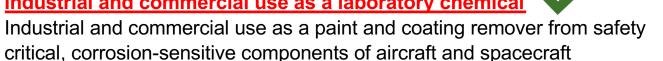
THE FOLLOWING USES WILL CONTINUE WITH STRICT CONTROLS UNDER THE WCPP IN THE FINAL RULE:



Final Regulation:

Exempt Uses with Workplace Chemical **Protection** Program (WCPP)

- Manufacturing (domestic manufacture)
- Manufacturing (import)
- Processing: processing as a reactant (AIM Act refrigerants)
- Processing: incorporation into a formulation, mixture, or reaction products
- Processing: recycling
- Processing: repackaging
- Industrial and commercial use as a laboratory chemical



- Industrial or commercial use as a bonding agent for solvent welding
- Industrial and Commercial use as a processing aid
- Industrial and Commercial use for plastic and rubber products manufacturing
- Industrial and Commercial use as a solvent that becomes part of a formulation or mixture, where that formulation or mixture will be used inside a manufacturing process, and the solvent (methylene chloride) will be reclaimed
- **Disposal**



Workplace Chemical Protection Program (WCPP)

THE WCPP FINALIZES INHALATION EXPOSURE LIMITS:

Permissible exposure limit PEM:

8-hour time-weighted average (TWA): 2 ppm

VS. Current OSHA is 25 ppm

Short-term Exposure Limit STEL:

15-minute TWA: 16 ppm

VS. Current OSHA is 125 ppm

Existing Chemical Exposure Limit (ECEL) Action Level:

1 ppm

VS. Current OSHA is 12.5 ppm





NEW RULE TO DO CHECKLIST

Workplace Chemical Protection Program Components:

- Initial Monitoring Report
- □ Periodic Monitoring Based on Existing Chemical Exposure Limit(ECEL); ECLE Action Level, and EPA STEL (short-term exposure limit)
- PPE Stock Revision based on monitoring report
- Establish Regulated Areas
- Exposure Control Plan

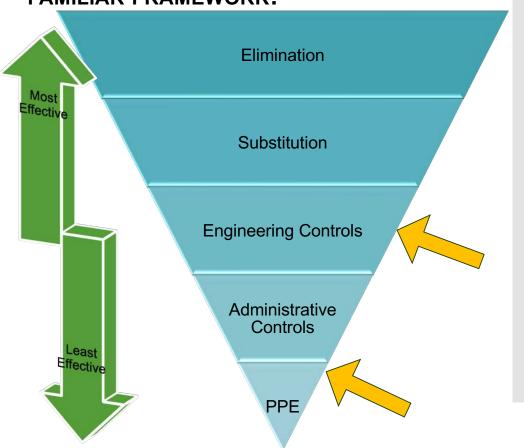


NIOSH
(National
Institute of
Occupational
Safety & Health
Hierarchy of
Controls

WCPP REDUCES COMPLIANCE BURDENS BY FOLLOWING A FAMILIAR FRAMEWORK:

 Requirements to reduce exposures based on the NIOSH hierarchy of controls

Respirator
 selection criteria
 to protect
 workers from
 any remaining
 risks





Timeframe for Workplace Chemical Protection Program Implementation

WCPP IMPLEMENTATION TIMEFRAME

WCPP Compliance Phase	Final Compliance Dates & Working Timeframes from Publication of Final Rule	
	General Industry	Federal Agencies and Federal Contractors
Initial Monitoring	May 5, 2025 / 12 months	November 9, 2026 / 30 months
ECEL/EPA STEL	August 1, 2025 / 15 months	February 8, 2027 / 33 months
PPE/Respirators	August 1, 2025 / 15 months	February 8, 2027 / 33 months
Establish Regulated Area	August 1, 2025 / 15 months	February 8, 2027 / 33 months
Exposure Control Plan	October 30, 2025 / 18 months	May 10, 2027 / 36.5 months





Recordkeeping and Downstream Notification Changes

- SDS updates are required for downstream notification of the prohibitions
 - For conditions of use that would not be prohibited under the final regulation, the Safety Data Sheets (SDSs) must be updated by adding information on prohibitions and relevant dates
- Recordkeeping requirements include maintenance of normal business records and records related to WCPP monitoring and compliance

IMPACT ON HMA INDUSTRY

- ■Need to identify a replacement solvent for TCE alleviated
- □DCM is a Suitable Replacement for TCE on several AASHTO Standards
- □Acceptable for use per applicable standards:
 - ✓ AASHTO T 164
 - ✓ AASHTO T 319
 - ✓ **ASTM D 8159**
 - **✓ ASTM D 2172**
- □ Additional Resources allocated for compliance with WCPP including: monitoring/ training /equipment upgrades fume hoods, better PPE, closed solvent handling systems
- ■Depending on results of TCE Ban Rule standards may need to be updated to include DCM

TRICHLOROETHYLENE
RULEMAKING UPDATE
UNDER THE TOXIC
SUBSTANCES
CONTROL ACT
(TSCA)

- ☐ Trichloroethylene (TCE): Risk Evaluation and Risk Management under TSCA Section 6 final rule has just been accepted for interagency review
- ☐ It's scheduled to take 90 days but could take longer
- □ Publication of the rule follows the conclusion of interagency review
- □ EPA must evaluate the risks presented by the chemical under the conditions of use and determine if the chemical presents an unreasonable risk of injury to health or the environment under the conditions of use
- ☐ Without consideration of cost or other non-risk factors

ALWAYS THINK!



Thank You!

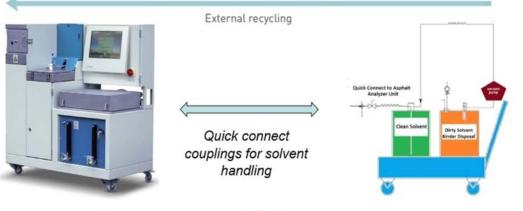
Questions?

SAFETY FIRST!

ENGINEERING CONTROLS: EXAMPLES

SAFETAINER Compatible – Solvent Handling System















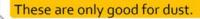


PPE LIMITATIONS



Respirators Must Fit Properly

- Respirators must fit properly to prevent solvent vapor leaks around the edges.
- ☐ Fit-testing must be done before first wearing a respirator.
- Beards are not allowed when wearing most respirators because they will leak.
- Paper masks do not protect against solvents – the vapors go right through them.











- "Organic vapor" cartridges are the only type that capture solvent vapors.
- ☐ Cartridges for solvents will absorb only so much solvent until breakthrough occurs.
- □ Cartridges are not suitable for some solvents since they are not trapped inside the cartridge. (includes methanol and methylene chloride)



PPE LIMITATIONS

Gloves for Solvent Skin Protection

- ☐ Only "chemical resistant" gloves will provide adequate protection for the hands.
- ☐ Leather or cloth gloves will simply soak up solvents and hold them against the skin.
- ☐ Latex gloves will be softened or dissolved by some solvents.





